



**Le strategie regolatorie per fronteggiare il fenomeno  
dell'antibiotico resistenza**

**Enrico Costa**

International Affairs Department - Italian Medicines Agency



## Dichiarazione di trasparenza/interessi\*

Le opinioni espresse in questa presentazione sono personali e non impegnano in alcun modo l'AIFA

Interessi nell'industria farmaceutica	NO	Attualmente	Da 0 a 3 anni precedenti	oltre 3 anni precedenti
<i>INTERESSI DIRETTI:</i>				
1.1 Impiego per una società: Ruolo esecutivo in una società farmaceutica	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> obbligatorio
1.2 Impiego per una società: Ruolo guida nello sviluppo di un prodotto farmaceutico	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> obbligatorio
1.3 Impiego per una società: altre attività	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
2. Consulenza per una società	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
3. Consulente strategico per una società	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
4. Interessi finanziari	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
5. Titolarità di un brevetto	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
<i>INTERESSI INDIRETTI:</i>				
6. Sperimentatore principale	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
7. Sperimentatore	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
8. Sovvenzioni o altri fondi finanziari	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo
9. Interessi Familiari	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> facoltativo

\* **Enrico Costa**, secondo il Regolamento per la disciplina dei conflitti di interesse all'interno dell'Agenzia Italiana del Farmaco approvato dal CdA AIFA con Delibera n. 37 del 13 ottobre 2020.

N.B. <Per questo intervento non ricevo alcun compenso>



### The European medicines agencies network strategy 2028

#### Focus areas for EMANS 2028

- Accessibility
- Leveraging data, digitisation and artificial intelligence
- Regulatory science, innovation and competitiveness
- **Antimicrobial resistance and other health threats**
- Availability and supply
- Sustainability of the network

To manage the AMR threat, the network must

1) **promote the responsible use of antimicrobials in humans and animals**

2) Further work is also required **to provide incentives for antimicrobial development**





## Challenges and opportunities for incentivising antibiotic research and development in Europe

Michael Anderson,<sup>a,b,\*</sup> Dimitra Panteli,<sup>b</sup> Robin van Kessel,<sup>a,c</sup> Gunnar Ljungqvist,<sup>a</sup> Francesca Colombo,<sup>d</sup> and Elias Mossialos<sup>a,b</sup>

### What principles are needed for a holistic incentive package for antibiotic research and development?

There is consensus that no single incentive will be sufficient to stimulate antibiotic research and development:

a combination of **push and pull** incentives will be required

The Lancet Regional Health - Europe 2023;33: 100705



**push incentives:** funding for antimicrobial research and innovation, primarily via research grants and partnerships

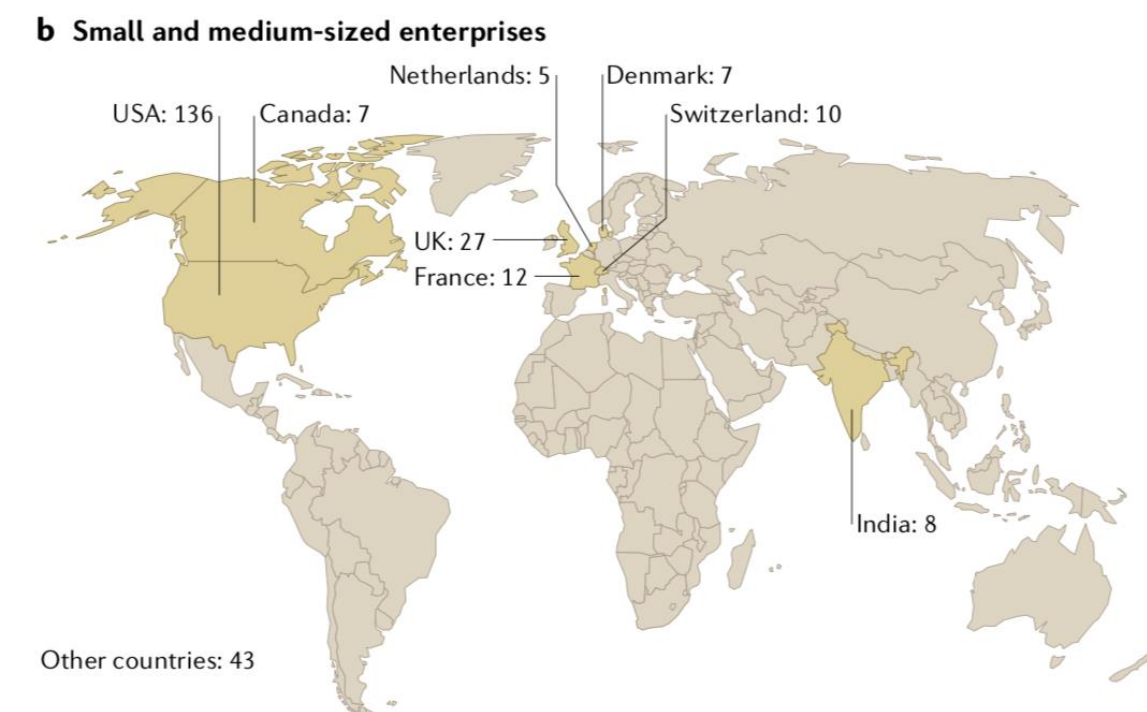
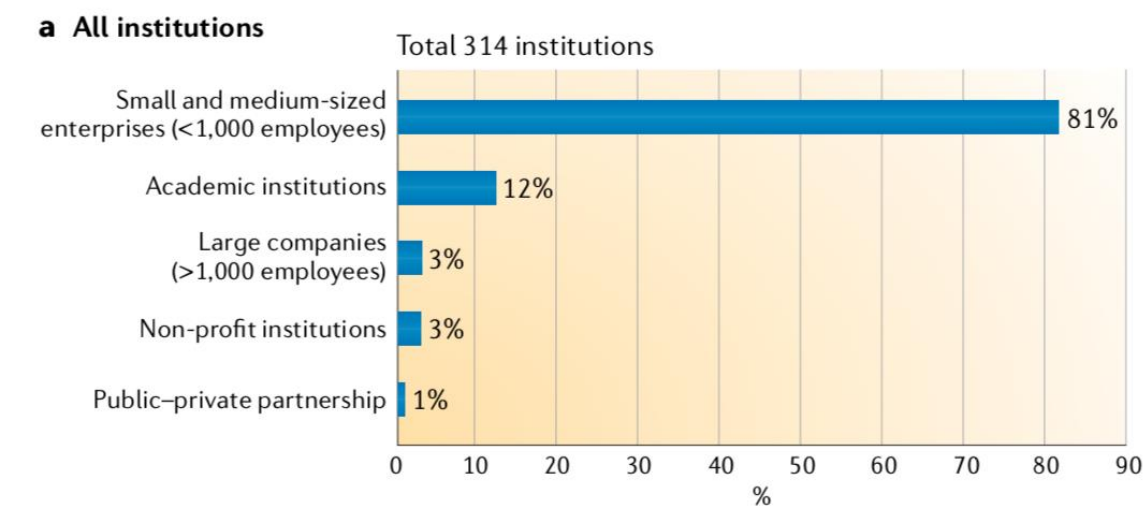
**pull incentives** (both regulatory and financial) to reward successful development and secure access to effective antimicrobials.



**Type and location of institutions that carry out preclinical antibacterial development**

The **large majority** of institutions involved in the preclinical discovery and preclinical development of antibacterials are **small and medium-sized enterprises (255/ 314)**.

**More than half** of the small and medium-sized enterprises are located in **North America**, followed by Europe as the second most prominent continent.

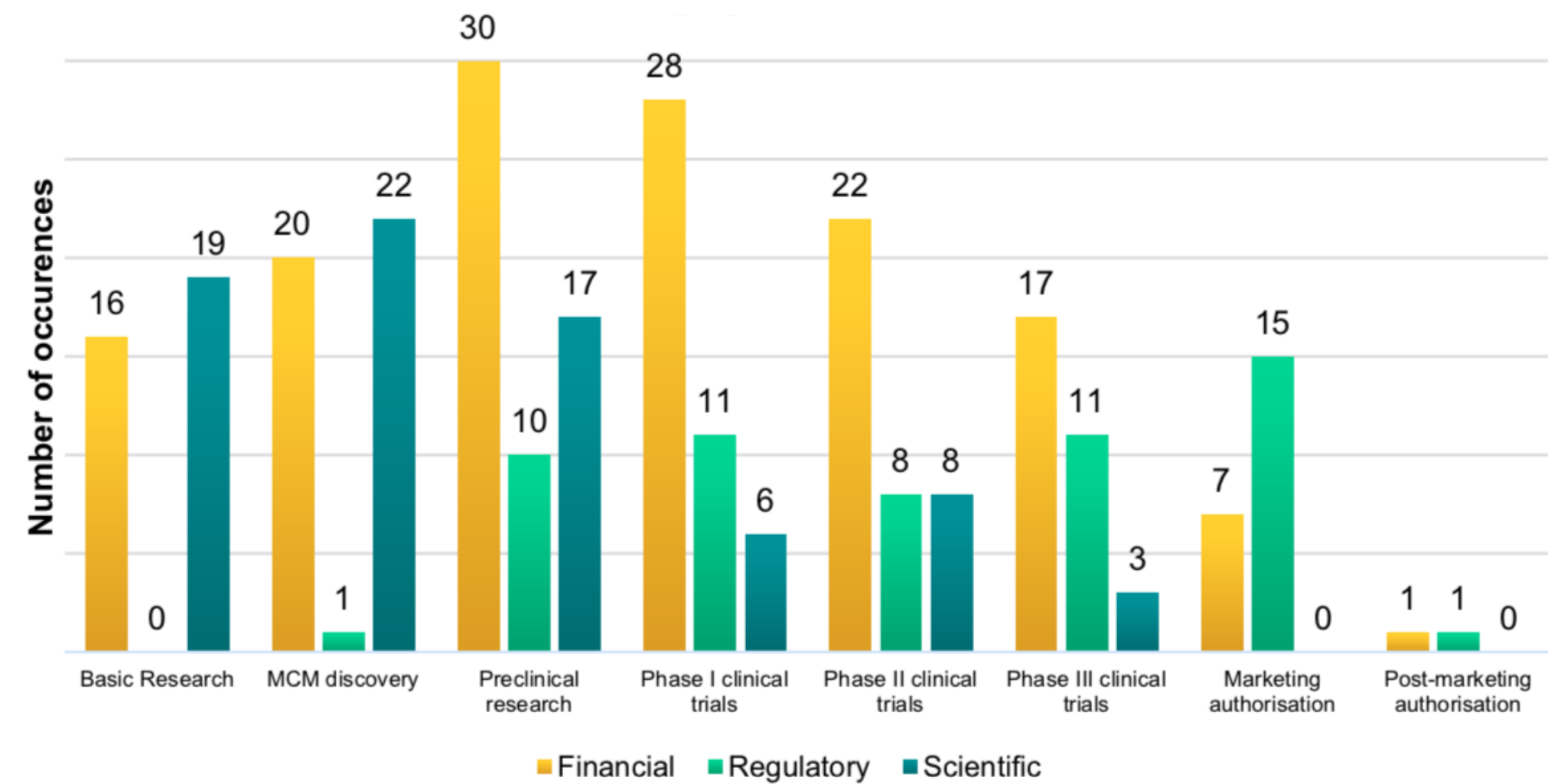


Theuretzbacher, U., Outterson, K., Engel, A. *et al.* The global preclinical antibacterial pipeline. *Nat Rev Microbiol* 18, 275–285 (2020).





**Types of challenges faced across the development pipeline**



Study on bringing AMR Medical Countermeasures to the Market - Final report HADEA/2021/OP/0005



NEWS ANNOUNCEMENT | 3 May 2023 | Health Emergency Preparedness and Response Authority | 3 min read

## Bringing AMR medical countermeasures to the market – new study



Public Health

### Incentives for development of and access to antimicrobials

The Commission is proposing the following **pull incentives**:

- 1) Temporary mechanism consisting of ***transferable data exclusivity vouchers***, for the development of novel antimicrobials to be granted and used under strict conditions.
- 2) ***Procurement mechanisms*** for access to new and existing antimicrobials that would guarantee revenue for antimicrobials marketing authorisation holders, regardless of sales volumes.





## Reform of the EU pharmaceutical legislation

### New Regulation

- Specific rules for the most innovative medicines such as orphans, antimicrobials
- Rules on shortages and security of supply
- EMA governance

### New Directive

- Placing on the market of all medicines
- Authorisation and labelling requirements
- Strong incentives for access



### Council Recommendation on AMR

#### transferable data exclusivity voucher

(12 mesi DP > antimicrobico prioritario > ad altro medicinale, utilizzabile una sola volta)

“**antimicrobico prioritario**” se i dati preclinici e clinici confermano un beneficio clinico significativo rispetto alla resistenza antimicrobica e presenta almeno una delle seguenti caratteristiche:

- rappresenta una nuova classe di antimicrobici;
- il suo meccanismo d'azione è nettamente diverso da quello di qualsiasi antimicrobico autorizzato nell'Unione;
- contiene un principio attivo non precedentemente autorizzato in un medicinale nell'Unione che combatte un organismo multiresistente e un'infezione grave o pericolosa per la vita.

**Limite all'emissione dei voucher:** 15 anni dal momento dell'entrata in vigore del regolamento o la concessione di un totale di 10 voucher, a seconda di quale delle due venga raggiunta prima.



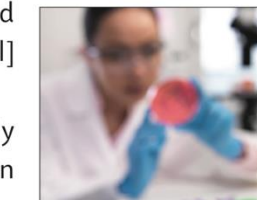
Comment

“unpredictably expensive”

**Transferable exclusivity voucher: a flawed incentive to stimulate antibiotic innovation**



As antibiotic resistance increases globally, antibiotic innovation is struggling. WHO states that the antibiotic clinical pipeline is “insufficient to tackle the challenge of increasing emergence and spread of antimicrobial resistance”.<sup>1</sup> To prevent the development of resistance, aim of the 2022 EU Global Health Strategy of “enhanced equity in the access to vaccines and other [medical] countermeasures”.<sup>9</sup> The transferable exclusivity voucher will probably be unpredictably expensive. The cost to European



Commentary

BMJ Global Health

**Transferable data exclusivity vouchers are not the solution to the antimicrobial drug development crisis: a commentary on the proposed EU pharma regulation**

Astrid Berner-Rodoreda <sup>1</sup>, Frank Cobelens, <sup>2</sup> Anne-Mieke Vandamme, <sup>3,4</sup> Günter Froeschl, <sup>5</sup> Jolene Skordis, <sup>6</sup> Eilil Renganathan, <sup>7</sup> Ellen t’Hoen, <sup>8</sup> Mario Raviglione, <sup>9</sup> Albrecht Jahn, <sup>1</sup> Till Bärnighausen <sup>1,10</sup>





## *Procurement mechanisms - pull incentives*

**Subscription Model:** fixed annual payments or minimum revenues for a set period in return for sufficient antimicrobial product supply guarantee, delinked from the volumes sold

**Market-Entry Reward and Monetary Prizes:** one-off or milestone-based payments to reward completed development stages (typically late-stage R&D) or market launch of new antimicrobials

**Exclusivity Extension:** market protection extensions granted to the successful antimicrobial innovator with applicability to already approved drugs (potentially tradable between firms)

**Accelerated Approval and Priority Review Vouchers:** vouchers for accelerated assessment and approval of antibiotics or other products under development by the same company (typically tradable between firms)

**Tax credits:** to reduce the cost of development and provides a financial incentive for companies to invest in antibiotic research

**High unit price model:** to ensure high revenues despite low volumes analogous to orphan drugs



Articolo 49

(Misure in materia di farmaci innovativi, antibiotici reserve e farmaci ad innovatività condizionata)

Legge n.232/2016: Fondo farmaci innovativi >>> **1.000 milioni** di euro/annuo

- **Anno 2022:** + 100 milioni di euro
- **Anno 2023:** + 200 milioni di euro
- **Anno 2024:** + 300 milioni di euro

(Legge n.234/2021)

**Dal 1° gennaio 2025:** gli agenti antinfettivi per infezioni da germi multiresistenti già inseriti nel prontuario farmaceutico nazionale, e classificati come “**reserve**” secondo la nomenclatura **AWaRe (Access, Watch, Reserve)** dell’Oms, potranno accedere al fondo per un importo comunque non superiore a **100 milioni** di euro annui



### The European medicines agencies network strategy 2028

#### Focus areas for EMANS 2028

- Accessibility
- Leveraging data, digitisation and artificial intelligence
- Regulatory science, innovation and competitiveness
- **Antimicrobial resistance and other health threats**
- Availability and supply
- Sustainability of the network

To manage the AMR threat, the network must

1) **promote the responsible use of antimicrobials in humans and animals**

2) Further work is also required **to provide incentives for antimicrobial development**



## Reform of the EU pharmaceutical legislation

### New Regulation

- Specific rules for the most innovative medicines such as orphans, antimicrobials
- Rules on shortages and security of supply
- EMA governance

### New Directive

- Placing on the market of all medicines
- Authorisation and labelling requirements
- Strong incentives for access



### Council Recommendation on AMR

- concrete **targets to reduce antimicrobial use by 2030** (-20% humans; -50% farm animals and aquaculture)
- **strengthening of national action plans: surveillance of AMR and antimicrobial consumption** (monitor the use, including indicators to assess progress)
- **improve the health and welfare of food-producing animals** to decrease the spread of infectious diseases in farming
- **awareness raising** among the public and professionals working in the human health and veterinary sectors,
- **training** for health professionals and communication campaigns





## Misure per l'uso prudente di antibiotici



Public Health

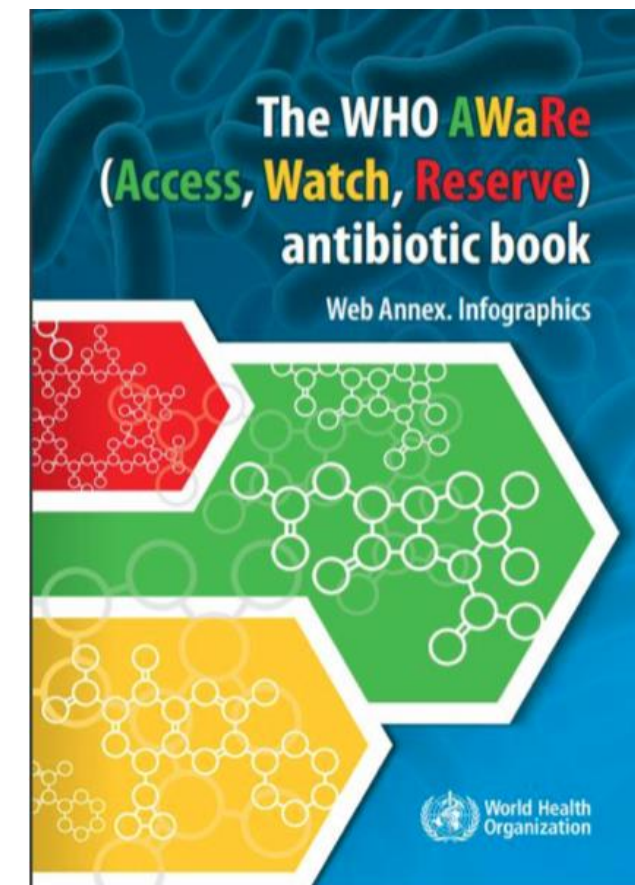
Attraverso la riforma della legislazione farmaceutica, le misure per un uso prudente entreranno a far parte del processo stesso di autorizzazione all'immissione in commercio

- Modalità prescrittive
- Adeguate dimensioni delle confezioni
- Informazioni specifiche sul paziente/operatore sanitario
- Piano di gestione antimicrobica che includa misure di mitigazione del rischio monitoraggio e segnalazione della resistenza all'antimicrobico



## WHO AWaRe (Access, Watch, Reserve) antibiotic book

> guida evidence-based per una scelta ottimale degli antibiotici, della dose, della via di somministrazione e della durata del trattamento per oltre 30 delle più comuni infezioni cliniche nei bambini e negli adulti



**Access** - antibiotici che hanno uno spettro di attività ristretto e un buon profilo di sicurezza in termini di reazioni avverse, da usare preferibilmente nella maggior parte delle infezioni più frequenti quali ad esempio le infezioni delle vie aeree superiori (>60%)

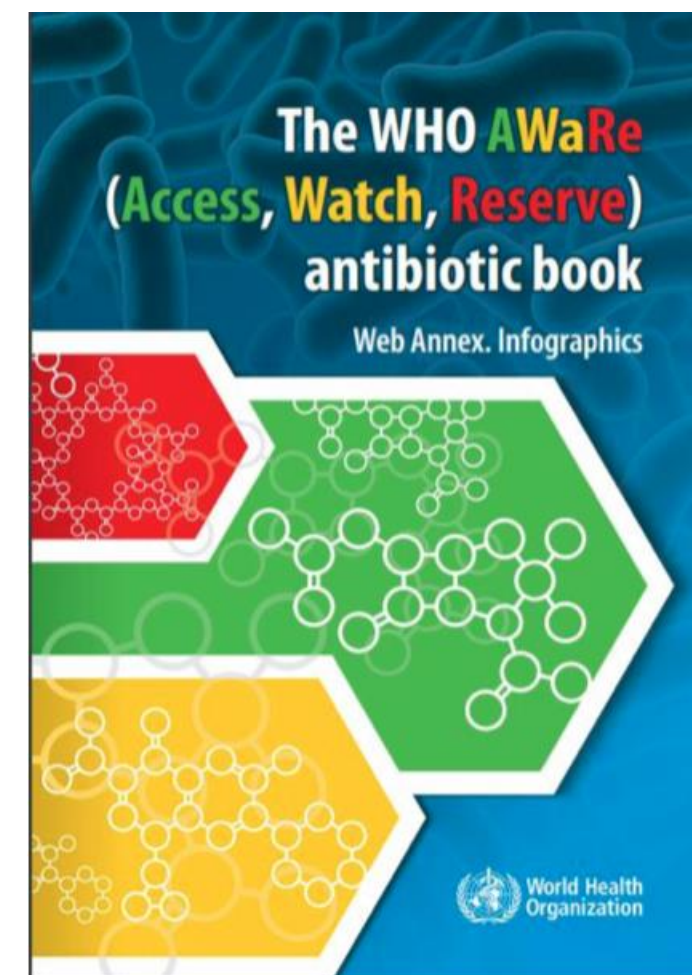
**Watch** - antibiotici a spettro d'azione più ampio, raccomandati come opzioni di prima scelta solo per particolari condizioni cliniche

**Reserve** - antibiotici da riservare al trattamento delle infezioni da germi multiresistenti

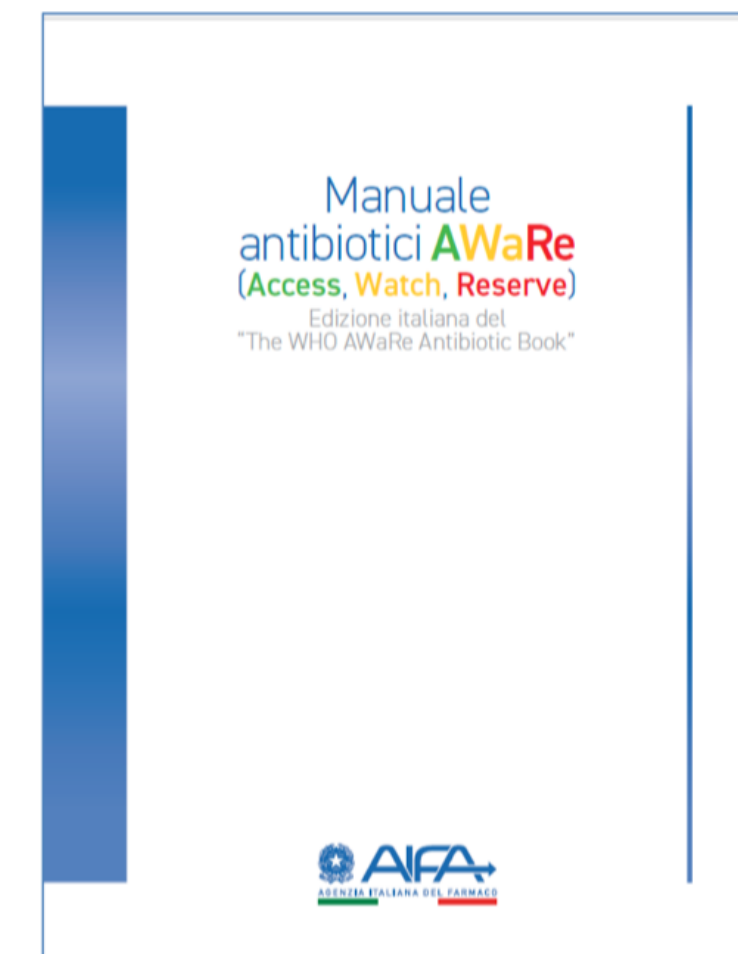




**WHO AWaRe (Access, Watch, Reserve) antibiotic book**



Versione italiana







26 SEPTEMBER 10 AM - 6 PM ET



**United Nations**

Civil Society

## UN High-level Meeting on Antimicrobial Resistance

- Home
- About us »
- Events »
- Conference »
- Association »
- NGLS »
- Action Stories
- Youth »
- Resource Centre »
- Subscribe

